



## SUMMARY DECISION SHEET

**Purpose:** Commissioner Decision – Ref. DLI144

**Timing:** Urgent

**Title:** Award of Offender Diversionary scheme tender

**Category of Decision / Business Area Impact:** Commissioning

### **Executive Summary:**

Decision Log DLI129 outlines the decision to undertake a full tender process for an Offender Diversionary Scheme to enable the award of a Force-wide contract to the successful provider to commence on 1<sup>st</sup> November 2019.

The tender process commenced in July 2019 and an evaluation panel sat on 9<sup>th</sup> September where consensus scores were reached. The evaluation panel comprised the Assistant Director of Criminal Justice and Superintendent BCU county commander for Powys on behalf of the Force and the Director of Commissioning for the PCC. The panel were supported throughout by the Procurement and Contracts Manager.

Interviews with providers took place on 11<sup>th</sup> September and a preferred provider emerged, leading on both commercial and technical scores (the attached report provides further detail on scoring and budgets). The panel therefore recommends that the contract be awarded to Gwalia.

Given the short timescale for implementation, it is requested that this decision be undertaken by the PCC, in discussions with the CFO and the Chief Constable, prior to Policing Board on 24<sup>th</sup> September 2019. This will enable an expedited communication to the successful provider so that implementation plans can commence following the standstill period.

**Recommendation:** For the Police and Crime Commissioner to approve the award of a contract to Gwalia for the provision of an offender diversionary scheme across Dyfed Powys commencing 1<sup>st</sup> November 2019 at a maximum cost of £250,000 per annum. The contract will run for a period of 2 years with an option of up to 3 annual extension periods.



COMISIWNYDD  
HEDDLU A THROSEDDU  
DYFED-POWYS  
POLICE AND CRIME  
COMMISSIONER

**Police and Crime Commissioner for Dyfed-Powys**

I confirm I have considered whether or not I have any personal or prejudicial interest in this matter and take the proposed decision in compliance with the Nolan Principles for Conduct in Public Life.

The above request has my approval.

**Signature:**

**Date:**

18/9/2019



## 1. Background

This report provides an overview of the tender process for the provision of an offender diversionary scheme. It is a multi-agency scheme which seeks to address offending behaviour at a much earlier stage in an individual's offending journey. It also improves awareness of and access to health-based services for all persons committing low level offences. An OJEU open competition was conducted to provide local suppliers and SME's a chance to bid for the opportunity.

The contract will be awarded for a period of 2 years with the option to extend for a further 3 years awarded on an annual basis.

## 2. The Scope

### Aims and objectives of the scheme

The delivery of support services that improve the offender's ability to live a productive crime free life in the community.

The offenders in receipt of the scheme delivered by the Provider shall achieve one or more of the following outcomes:

- Increased access to services to address the underlying causes of offending
- Reduced reoffending
- Enabled to make positive changes
- Improved safety

### Service provision

The service provided will:

- Divert offenders from the criminal justice system;
- Engage Police to refer eligible offenders to the service;
- Complete needs assessments, including risk screening and outcome measurement tools with the eligible offenders referred;
- Accept suitable and eligible offenders into the scheme;
- Provide support and intervention, tailored to need, to those accepted onto the scheme at the earliest opportunity;
- Make onward referrals to mainstream and other third sector services (provider or other providers)

## 3. Budget

The estimated budget for this project is £250,000 per annum. The contract will be in place for 1<sup>st</sup> November, costs over the initial contract period are profiled as below:



<b>Cost profile</b>	<b>01/11/2019 to 31/03/2020</b>	<b>01/04/2020 to 31/03/2021</b>	<b>01/04/2021 to 30/10/2021</b>
<b>Total costs</b>	<b>£96,013</b>	<b>£253,210</b>	<b>£150,346</b>

If the contract extension periods are exercised then the total contract value will become £1,250,000.

The budget will be managed by the Office for the Police and Crime Commissioner. The applicable Budget code is 720 PZPB PM030. Budget available is £250,000 per annum.

#### **4. The Tender Process**

The procurement opportunity was published as an OJEU open tender through Sell2Wales on 3<sup>rd</sup> July 2019, to be completed electronically using EtenderWales. The closing date for this project was on 12<sup>th</sup> August 2019. 22 suppliers registered an interest in the tender exercise.

The suppliers that submitted a response were:

- 3SC
- Kaldeiscope
- Gwalia/Pobl

The tender was based on criteria of 40% Cost (100 points) and 60% Quality (150 points).

The tender evaluation panel members consisted of:-

- Superintendent Ifan Charles
- Alison Perry – Director of Commissioning OPCC
- Irene Davies Jones – Asst Director Criminal Justice

Each member of the panel confirmed they had no conflict of interest with the tenderers.



## 5. Summary of Bids

Initial Commercial proposals received were in excess of available Budget as follows:

To deal with a caseload of 10 referrals per day, annual contract:

**3SC £994,952.00**

**Gwalia £494,906.00**

**Kaleidoscope £346,151.23**

All providers who submitted a bid were requested to submit a best and final offer based on a budget of £250,000 annual budget for 2 years initial period.

3SC declined to submit a proposal based on this requirement, Gwalia and Kaleidoscope presented their proposed bids to the evaluation panel at interview stage.

Revised bids received were as follows, two year contract:

**Gwalia £499,569**

**Kaleidoscope £524,790**

Providers have confirmed that the reduction in costing will not impact on service delivery.

Following the technical and commercial evaluation, the final scores are demonstrated in the table below.

<b>Supplier</b>	<b>Technical Score Max 150</b>	<b>Commercial Score Max 100</b>	<b>Overall Score</b>
Gwalia	106.00	100.00	206.00
Kaleidoscope	90.00	95.91	185.91

## 6. TUPE

Gwalia have previously run the pilot project in Pembrokeshire, therefore staff involved in current delivery will continue to work on the new scheme, removing the requirement for TUPE between providers.

## 7. Sustainability

Sustainability is evaluated at the Qualification aspect of the tender.

## 8. Diversity

Diversity is evaluated at the Qualification aspect of the tender



COMISIYNYDD  
HEDDLU A THROSEDDU  
DYHEB PŴYTS  
POLICE AND CRIME  
COMMISSIONER

## **9. Recommendations**

Following evaluation of all tender responses submitted and satisfying the requirements of the OPCC and DPP, it is recommended that the contract for the provision of offender diversionary scheme is awarded to Gwalia for a period of 2 years with an option of up to 3 annual extension periods.